



Penrith Town Council

Unit 1, Church House, 19-24 Friargate, Penrith, Cumbria, CA11 7XR

Tel: 01768 899 773 Email: office@penrithtowncouncil.gov.uk

DATE: 14 February 2022

NOTICE IS HEREBY GIVEN that an **EXTRA ORDINARY MEETING** of **PENRITH TOWN COUNCIL** will be held on **Monday 21 February 2022**, at 6.00pm and you are hereby **SUMMONED** to attend to transact the business as specified in the agenda and reports hereunder.

The meeting will be held at Unit 2, Church House, 19-24 Friargate.

To assist in the speedy and efficient dispatch of business', Members should read the agenda and reports in advance of the meeting. Members wishing to obtain factual information on items included on the Agenda are asked to enquire of the relevant officer **PRIOR** to 9.00am on the 17 February.

Members are asked to indicate if they wish to speak on an item **PRIOR** to the meeting (by 1.00pm on the day of the meeting at the latest) by emailing office@penrithtowncouncil.co.uk

FULL COUNCIL MEMBERSHIP

Cllr. Burgin	South Ward	Cllr. Jackson	North Ward
Cllr. Clark	South Ward	Cllr. Kenyon	North Ward
Cllr. S. Clarke	Carleton Ward	Cllr. Knaggs	West Ward
Cllr. Davies	West Ward	Cllr. Lawson	Carleton Ward
Cllr. Donald	North Ward	Cllr. M. Shepherd	North Ward
Cllr. Fallows	East Ward	Cllr. C Shepherd	East Ward
Cllr. Hawkins	East Ward	Cllr. Snell	West Ward

Mrs V. Tunnadine, Town Clerk

Members of the public are welcome to attend. Details about how to attend the meeting remotely, and how to comment on an agenda item are available on the Town Council Website.

The Town Council resolved from 20 May 2019, until the next relevant Annual Meeting of the Council, that having met the conditions of eligibility as defined in the Localism Act 2011 and SI 965 The Parish Councils (General Power of Competence)(Prescribed Conditions) Order 2012, to adopt the General Power of Competence.

AGENDA FOR THE EXTRA ORDINARY MEETING OF FULL COUNCIL

21 February 2022

PART I

Members are asked to:

1. Apologies for Absence

Receive apologies from Members.

2. Declarations of Interest and Requests for Dispensations

Receive declarations by Members of interests in respect of items on this agenda and apply for a dispensation to remain, speak and/or vote during consideration of that item.

ADVICE NOTE:

Members are reminded that, in accordance with the revised Code of Conduct, they are required to declare any disclosable pecuniary interests or other registrable interests that have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting.) Members may, however, also decide, in the interests of clarity and transparency, to declare at this point in the meeting, any such disclosable pecuniary interests that they have already declared in the Register, as well as any other registrable or other interests. If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote, he/she is advised to contact the Monitoring Officer at least 24 hours in advance of the meeting.

3. Public Participation

a) Receive any questions or representations that have been received from members of the public. A period of up to 15 minutes for members of the public to ask questions or submit comments.

b) Receive reports from District and County Councillors

ADVICE NOTE:

Members of the public may make representations, answer questions and give evidence at a meeting that they are entitled to attend in respect of the business on the agenda. The public must make a request in writing to the Town Clerk **PRIOR** to the meeting, when possible. A member of the public can speak for up to three minutes. A question shall not require a response at the meeting nor start a debate on the question. The Chair of the meeting may direct that a written or oral response be given.

4. Excluded Item: Public Bodies (Admissions to Meetings) Act 1960

Determine whether item/s should be considered without the presence of the press and public, pursuant to Section 1(2) of the Public Bodies (Admission to Meetings) Act, 1960, as publicity relating to that (any of those) matter/s may be prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for the other special reasons noted in relation to that matter on the agenda.

5. Borderlands Place Plan

Agree to endorse the draft Borderlands Plan for Penrith.

6. National Highways A66 North Trans-Pennine Project Supplementary Consultation

Consider the draft response as circulated with the agenda.

7. Next Meeting

Note the next meeting of the Full Council is scheduled for Monday 28 March 2022 at 6.00pm, Unit 2, Church House, 19-24 Friargate.

PART II Private Section

There are no items in this part of the Agenda.

**FOR THE ATTENTION OF ALL
MEMBERS OF THE TOWN COUNCIL**

Access to Information

Copies of the agenda are available for members of the public to inspect prior to the meeting. Agenda and Part I reports are available on the Town Council website:

<https://www.penrithtowncouncil.gov.uk/>

Background Papers

Requests for the background papers to the Part I reports, excluding those papers that contain exempt information, can be made between the hours of 9.00 am and 3.00 pm, Monday to Wednesday via office@penrithtowncouncil.gov.uk

EXTRA ORDINARY FULL COUNCIL

Monday 28 February 2022

MATTER: Penrith Place Plan

Agree to endorse the Penrith Place Plan

ITEM NO: 5

AUTHOR: Economic Development Officer and Deputy Town Clerk

RECOMMENDATIONS

Penrith Town Council endorses the Penrith Place Plan and its submission to the Borderlands Partnership. The Council notes that the Place Plan had been designed to improve outcomes for the Penrith community and would be used to lever in external funding to initiate new activity or to enhance/complement existing provision in line with the Vision and Themes identified within the Penrith Place Plan.

1. Overview

- 1.1 On 18 March 2021, the Leaders of the Borderlands Councils and UK and Scottish Government Ministers signed the Borderlands Inclusive Growth Deal Agreement.
- 1.2 The jointly funded Deal secures up to £350m from the UK Government and Scottish Government and unlocks a further £102.56m of local investment across the area.
- 1.3 The Deal includes provision for the Borderlands Place Programme, and the Borderlands Partnership Board has approved £50m for this activity, subject to approval from Government. This includes £18m for six towns in Cumbria.
- 1.4 Release of the funding for individual towns within the programme, is subject to approval of Place Plans and Borderlands Town Investment Plans (BTIPs).
- 1.5 Cumbria County Council is progressing the development of Place Plans for five of the selected towns in Cumbria, including Penrith.
- 1.6 The aims of the Place Programme are to:
 - a) Attract new businesses to our towns and town centres.
 - b) Increase and retain our working age population.
 - c) Raise the standard of the physical environment in our towns and town centres.
 - d) Increase the number of people living in our towns and town centres.
 - e) Deliver new jobs and opportunities for economic and social participation.
 - f) Increase the number of visitors who spend time and money in our towns and town centres.

- 1.7 The first step in the process is the development of the Place Plan. The Plan aims to articulate a case for investment for Penrith identifying a vision for where Penrith would like to be, the key opportunities and challenges within the town, themes for possible investment opportunities, and suggested concepts to achieve the town's aims and objectives.
- 1.8 To support the development of the Plan for Penrith, a Town Team for Penrith was established which included stakeholders from within the town. The stakeholders have helped shape the document, utilising their local knowledge and expertise and consultancy support was used to help develop the Plan.
- 1.9 The Town Team considered the draft plan at their meeting on the 10 January 2022 and provided feedback for inclusion.
- 1.10 In developing the vision, themes and project ideas for the plan, stakeholder engagement and consultation was undertaken over the summer.
- 1.11 The agreed vision for the town is as follows:

"The Vision incorporates a strong economic role for Penrith that comes from: its highly strategic location in Northern England, sitting within an amazing rural environment and with fantastic growth opportunities for business, population and the visitor economy creating a quality town that meets the needs and aspirations of residents, businesses and visitors alike whilst growing as a hub for a wider experience."

- 1.12 The agreed themes for the town were:

- a) Capitalising on our connections.
- b) Hub for business, industry, enterprise & entrepreneurship.
- c) Culturally centred.

- 1.13 Through the consultation process, a range of project ideas and interventions were received. The Plan has shortlisted these ideas into project concepts that will be taken forward for further development into business cases. It should be noted that it will not be feasible for all projects to be delivered through Borderlands and for each concept, consideration will be given to the most effective delivery model and appropriate source of funding through subsequent development phases. The following themes were agreed:

Theme 1 - Capitalising on our Connections

Concepts

- Green Routes and Movement around Town
- Transport Links and Rural Mobility
- National Parks Centre

Theme 2 - Hub for business, industry, enterprise & entrepreneurship

- Highstreet Enhancements
- Redevelopment of key sites and buildings
- Support for Business

Theme 3 - Culturally Centred

- Support for the enhancement, improvements and development of Penrith's cultural and heritage assets
- Pride in Penrith

- 1.14 Through this process, it is anticipated that access to Borderland's funding will be prioritised, focused on those projects that best meet the priorities of the Borderlands Place programme, in particular those that bring greatest economic benefits for the town, through increasing footfall resulting in increased spend and ultimately safeguarding and creating new jobs. However, this cannot be taken forward until the project concepts have been worked up into more detailed project proposals.
- 1.15 The projects prioritised for Borderlands funding will then be included within the BTIP that will be prepared for submission to the Borderlands Partnership.
- 1.16 The BTIP will require endorsement from the Town Team, the Area Local Committee, Eden District Council and Penrith Town Council prior to submission. It is important to recognise, that while Borderlands does offer a focus for the Place Plan, their strategy should be viewed as a tool that can support steps to secure other external funding and the Place Plan is not limited to Borderlands funding.
- 1.17 Once endorsed by the County Council Local Committee, Eden District Council and Penrith Town Council, the Penrith Place Plan will be submitted to the Borderlands Partnership for consideration at the Borderlands Place Programme Board in February 2022.
- 1.18 If a positive decision is received from the Board, a request to submit a BTIP will be given. Work will then commence in early 2022 to progress the concepts identified within the plan into more detailed business cases.

2. Finance Implications

There are no financial implications arising from this report.

3. Risk Assessment

Area of Risk

a) Financial

Consequence

There are no financial implications.

Area of Risk

b) Reputation Management – endorsing the plan or deciding not to endorse the plan.

Consequence

If Members chose not to endorse the Plan, but it is endorsed by CCC the Plan will be submitted to the Borderlands Place Programme.

If Members of CCC choose not to endorse the Plan for submission to the Borderlands Partnership, the opportunity to draw down Borderlands Place Programme Investment would be lost.

Endorsement of the plan would show PTC's commitment to partnership working and a desire to secure Borderlands funding.



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ITEM 6

22 February 2022

BY EMAIL

A66 Northern Trans-Pennine Project, Supplementary Consultation, M6 Junction 40 to Kemplay Bank, Public Open Space.

The Council hereby encloses its official response to the A66 Northern Trans-Pennine Project, Supplementary Consultation, M6 Junction 40 to Kemplay Bank, Public Open Space proposals.

Reducing the Amount of Land Required

Reducing the amount of land required to facilitate the road improvement scheme is welcomed should it mean that more public open space is retained for the use of local residents' use. It is hoped that consideration has been given to the Council's consultation response of 02 November 2021 which set out:

The Council needs the existing pavement that runs alongside the eastbound side of the A66 from Junction 40 to Kemplay Roundabout turned in to a Public Right of Way and segregated from the new carriageway. Segregation by way of a hedge or other means would provide an improved experience and safety for pedestrians and cyclists. This is a much-used link between the new housing developments and the Penrith Industrial parks. The Public Right of Way and any acoustic barriers need to be complete and in use prior to work starting on the eastbound carriageway.

The Council requires the section of the new eastbound carriageway from Junction 40 to Kemplay Roundabout to have an acoustic barrier constructed that would provide reduced noise impact for residents particularly those on Clifford Road and users of Wetheriggs Country Park.

Direct access to Wetheriggs Country Park from the A66 should be restricted as there has been evidence of people using the park entrance as a public convenience with the perpetrators allegedly accessing from the A66 side.

Acquisition of a New Field for Public Open Space

The acquisition of a new field with connectivity to the Wetheriggs Country Park for the community to access is a positive improvement to the amenity of that area of Penrith. The acquisition of the field will provide a vital connecting link from the existing Country Park to Kemplay Bank Roundabout.

We would strongly advise that as part of the scheme design consideration be given to provide a solution to the problem of waste-water and sewage that collects and floods the Wetheriggs County Park area and detailed plans are prepared that show designated footpaths with consideration for lighting to allow access and usability throughout the year

It is suggested that seating, interpretation boards, measures to enhance biodiversity, and the provision for informal recreation such as a children's play park will add value to the area.

The Council would like to understand the future management and maintenance plans for the new field and whether consideration may be given to an asset transfer of this new field to the Town Council who would be best placed to manage the field going forward for the benefit of the community. The Town Council itself are due to lose green space within its ownership as part of the A66 scheme and as such an opportunity to acquire green space elsewhere within Penrith would be welcomed.

Yours sincerely,



Cllr. Charlie Shepherd, Council Chair

A66 Northern Trans-Pennine project

Supplementary consultation

M6 junction 40 to Kemplay Bank

Public open space

Winter 2021/2022

Introduction

The A66 Northern Trans-Pennine project is planning to dual the remaining single carriageway sections on the route between M6 junction 40 at Penrith and A1(M) at Scotch Corner.

Our proposals for M6 junction 40 to Kemplay Bank were set out in our consultation in autumn 2021. They include an underpass below Kemplay Bank roundabout for east/westbound traffic along the A66, allowing local and A6 traffic to utilise the roundabout. We also proposed to widen the A66 between Kemplay Bank and the M6 to create three lanes in each direction and new slip roads at the roundabout.

We've been reviewing all your feedback from this consultation and using it to help us improve the final design. We've also been completing surveys to gain a better

understanding of the local area, including the environment, ecology and heritage. We are also exploring ways to mitigate potential impacts such as noise, drainage and visual.

This work has led to a number of opportunities, in various locations, where we felt the design could be revised to improve aspects such as community connectivity, environmental and land impacts.

At Kemplay, the widening of the road means that the design in this area impacts on some space used by the public. We're keen to mitigate this and work with the local community on our proposals in this area.

We are carrying out a supplementary consultation to give you the opportunity to tell us your thoughts on these changes.



What we are proposing

At our autumn consultation, we presented plans to widen the lanes between J40 and Kemplay Bank to increase capacity on this busy stretch of the A66. This widening means we would need to acquire land on the north side of the A66.

Some of the land we need to acquire is used by local people for recreation, such as dog walking or exercise and is designated as public open space. Our plans would result in a loss of public open space along the edge of Wetheriggs Country Park and at the edge of the playing fields belonging to Ullswater College. We recognise the importance of public open space and appreciate it is well used.

To address this, we are reducing the amount of land we require for our work from that shown in the map books used for the consultation in autumn. In addition, we are proposing to acquire a nearby field from a local landowner and make this available to

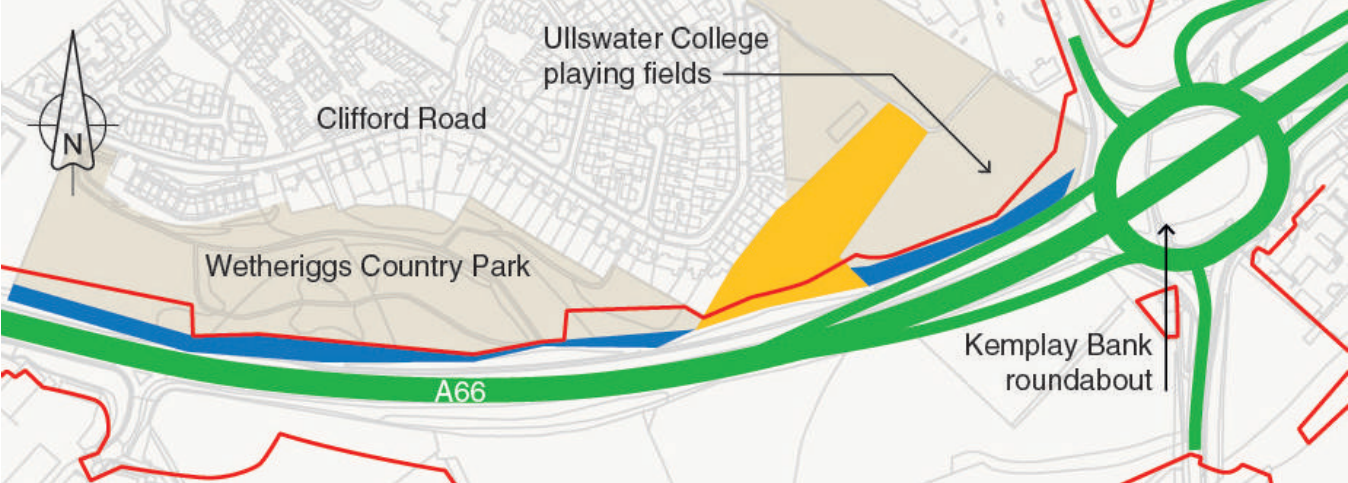
replace the lost public open space. This new area will be connected through to Wetheriggs Country Park and available for community use.

Reducing the land needed for our work and acquiring the nearby field for community use means we would fully compensate for the lost area of public open space.

In addition, we plan to enhance the area with landscaping and planting. We will also ensure the replacement space is managed and maintained for your enjoyment.

We are consulting about these plans because we are keen to understand how the public open space being lost is currently used and how replacement land could be enhanced to be more beneficial.

We are particularly interested in your views on the relationship between the park and the A66, the area where they meet and how our plans could improve this boundary.



Legend

The land required for the scheme, as presented at our autumn consultation

The reduced land we require now

The field we are proposing to acquire

Proposed road layout

Public open space

Benefits of proposals

- The lost public open space is re-provided elsewhere
- Our plans could improve the interface between the A66 and Wetheriggs Country Park
- Where appropriate, any new land we acquire could be used for planting and habitat creation
- Could improve connectivity from Wetheriggs Country Park through to Bridge Lane

How to have your say

Our consultation runs from 9am on 28 January to 11.59pm on 27 February. We would welcome your thoughts on our plans so please complete our feedback form either online or in hard copy.

If you are looking at this document online and would like a hard copy, please visit our drop-in sessions or deposit points* at Penrith Library, St Andrew's Churchyard, Penrith CA11 7YA or Esso Garage, Bridge Lane, Penrith CA11 8JB. You can also call us on the number below or email to request a copy.

If you would like to complete the feedback form online, please visit our consultation web page at <https://highwaysengland.citizenspace.com/he/40d4915c>

We're also planning to host a drop-in session** at Penrith Cricket Club on Wednesday 9 February from 8am to 2pm where members of the project team will be on hand to answer your questions and receive your feedback.

If you would like to view the technical documents which supported our consultation in the autumn, including the PEI Report, they are available online at <https://highwaysengland.citizenspace.com/he/40d4915c> and at Penrith Library, St Andrew's Churchyard, Penrith CA11 7YA.

If you have any questions about the consultation or the project, please contact us:

- Email: A66NTP@highwaysengland.co.uk
- Call: 0333 090 1192 (local call rate)

You can also follow:

- Twitter – @A66NTP, @HighwaysNWEST and @HighwaysNEAST
- Facebook – A66 Northern Trans-Pennine project

Please submit your responses by 11.59pm on 27 February 2022.

*Please check opening times with the venue.

**Events are subject to Government COVID restrictions and may have to be cancelled at short notice if guidance changes. Any such changes will be posted on the project website and advertised at the venue. All materials will be available by post or on the consultation web page at <https://highwaysengland.citizenspace.com/he/40d4915c>

What happens next

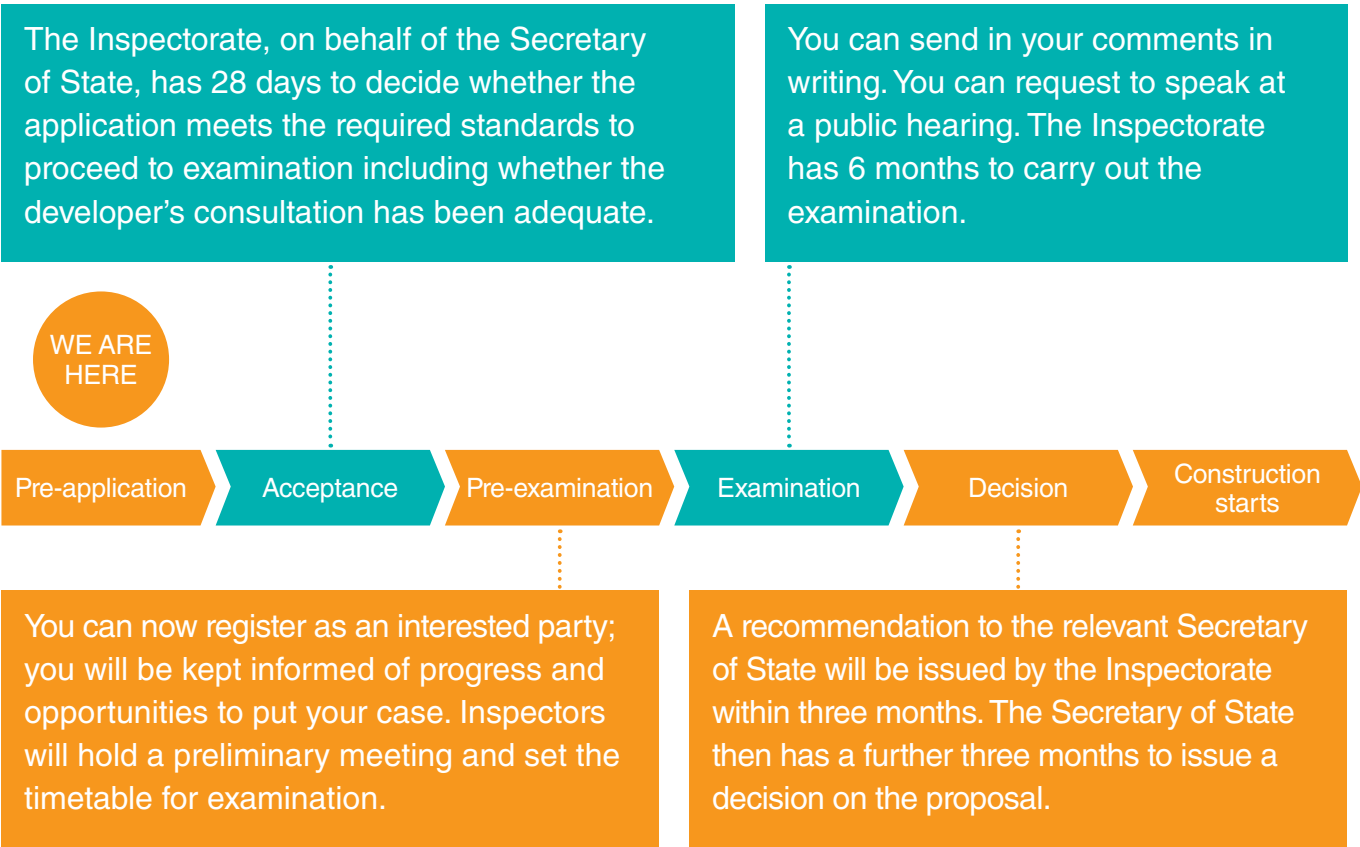
Your feedback will help us to refine our designs before we submit our application for a Development Consent Order (which is the planning permission we need to construct the project) in the spring. If the application is accepted by the Planning Inspectorate, there will be an examination of the application in which the public can participate. This examination will take a maximum of six months.

For further information on the Development Consent Order application process, please visit the Planning Inspectorate's website: <https://infrastructure.planninginspectorate.gov.uk/application-process/the-process/>

The Planning Inspectorate's website may also provide some updates on the application process and, once the project has been formally accepted for examination, will provide access to the submitted application documents.

If our application is approved, work on the project is expected to start in 2024.

The application process



Based on information from the Planning Inspectorate website

Your data, your rights

On 25 May 2018, the General Data Protection Regulations (GDPR) became law. The law requires Highways England to explain to you – consultees, stakeholders and customers – how your personal data will be used and stored.

Highways England adheres to the government's consultation principles, the Planning Act 2008 and the Highways Act 1980 as required, and may collect personal data to help shape development of highways schemes.

Personal data collected by the project team will be processed and retained by Highways England and its appointed contractors until the scheme is complete.

In some instances consultation responses may also be sent to the Planning Inspectorate. To view the Planning Inspectorate's information relating to GDPR at Examination events please visit: **infrastructure.planninginspectorate.gov.uk/help/privacy-notice/**

Under the GDPR regulations you have the following rights:

- Right of access to the data (Subject Access Request)
- Right for the rectification of errors
- Right to erasure of personal data – this is not an absolute right under the legislation
- Right to restrict processing or to object to processing
- Right to data portability

If, at any point, Highways England plans to process the personal data we hold for a purpose other than that for which it was originally collected, we will tell you what that other purpose is. We will do this prior to any further processing taking place and we will include any relevant additional information, including your right to object to that further processing.

You have the right to lodge a complaint with the supervisory authority, the Information Commissioners Office.



If you'd like more information about how we manage data, or a copy of our privacy notice, please contact: **DataProtectionAdvice@highwaysengland.co.uk**

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