

Unit 1, Church House, 19-24 Friargate, Penrith, Cumbria, CA11 7XR Tel: 01768 899 773 Email: office@penrithtowncouncil.gov.uk

DATE: 09 January 2024

NOTICE IS HEREBY GIVEN that an ORDINARY MEETING of THE FINANCE COMMITTEE will be held on Monday 15 January 2024, at 6.00pm and you are hereby SUMMONED to attend to transact the business as specified in the agenda and reports hereunder.

The meeting will be held at the Penrith Town Council Office, Boardroom, Unit 1, Church House, 19-24 Friargate, Penrith.

To assist in the speedy and efficient dispatch of business', Members should read the agenda and reports in advance of the meeting. Members wishing to obtain factual information on items included on the Agenda are asked to enquire of the relevant officer **PRIOR** to 9.00am on the day of the meeting.

Members are asked to indicate if they wish to speak on an item **PRIOR** to the meeting (by 1.00pm on the day of the meeting at the latest) by emailing office@penrithtowncouncil.gov.uk

COMMITTEE MEMBERSHIP

Cllr. Burgin South Ward Cllr. Lawson Carleton Ward Cllr. Jackson North Ward Cllr. Rudhall East Ward Cllr. D. Jayson North Ward Cllr. Shepherd East Ward Cllr. Kenyon North Ward

Mr I. Parker, Acting Town Clerk

Public Participation

Members of the public are welcome to attend. Details about how to comment on an agenda item are available on the Town Council Website.

Filming

Please note that this meeting may be filmed for live or subsequent broadcast via the internet or social media.

Please be advised that the Town Council does not record or live stream meetings.

Penrith Town Council fully supports the principle of openness and transparency and has no objection to filming and reporting at its Full Council, and Committee meetings that are open to the public. It also welcomes the use of social networking websites, such as Twitter and Facebook, to communicate with people about what is happening, as it happens. Filming will only commence at the beginning of a meeting when the Chair opens the meeting with apologies and will finish when the meeting is closed or when the public may be excluded from an exempt item. The Council, members of the public and the press may record/film/photograph or broadcast this meeting when the public and the press are not lawfully excluded.

General Power of Competence

The Town Council resolved from 15 May 2023, until the next relevant Annual Meeting of the Council, that having met the conditions of eligibility as defined in the Localism Act 2011 and SI 965 The Parish Councils (General Power of Competence)(Prescribed Conditions) Order 2012, to adopt the General Power of Competence.

AGENDA FOR THE MEETING OF

FINANCE COMMITTEE MONDAY 15 JANUARY 2024

PART I

1. Apologies for Absence

Receive apologies from Members.

2. Minutes

Authorise the Chair to sign, as a correct record, the minutes of the meeting of the Finance Committee held on Monday 13 November 2023.

3. Declarations of Interest and Requests for Dispensations

Receive declarations by Members of interests in respect of items on this agenda and apply for a dispensation to remain, speak and/or vote during consideration of that item.

ADVICE NOTE:

Members are reminded that, in accordance with the revised Code of Conduct, they are required to declare any disclosable pecuniary interests or other registrable interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting.) Members may, however, also decide, in the interests of clarity and transparency, to declare at this point in the meeting, any such disclosable pecuniary interests which they have already declared in the Register, as well as any other registrable or other interests. If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote, he/she is advised to contact the Monitoring Officer at least 24 hours in advance of the meeting

4. Public Participation

Receive any questions or representations which have been received from members of the public. A period of up to 15 minutes for members of the public to ask questions or submit comments.

ADVICE NOTE:

Members of the public may make representations, ask questions, and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda. It is helpful if a member of the public who wishes to speak at a meeting makes a request to speak in writing to the Town Clerk **PRIOR** to the meeting. A member of the public can speak for up to three minutes. A question shall not require a response at the meeting nor start a debate on the question. The chair of the meeting may direct that a written or oral response be given. Where the Council is unable to provide a response to the question at the meeting, they will do so in writing within seven days and the response will be attached to the minutes as an appendix.

5. EXCLUDED ITEM: Public Bodies (Admissions to Meetings) Act 1960

Determine whether items 14, 15 and 16 should be considered without the presence of the press and public, pursuant to Section 1(2) of the Public Bodies (Admission to Meetings) Act, 1960, as publicity relating to that (any of those) matter/s may be prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for the other special reasons noted in relation to that matter on the agenda.

6. Resolutions Report

To receive and note the written report.

7. Payments for Approval

- a) Note that Cllr. Burgin and Cllr. Lawson accessed the Banking System to reconcile the report of all payments made for the relevant period and would be able to recommend that each payment aligned with the invoices.
- b) Agree two Members to undertake the Payments for Approval reconciliation for the meeting of Finance Committee on the 18 March 2024.
- c) Approve the monthly report of payments for November and December 2023.

8. Bank Reconciliation

Approve and sign the bank reconciliation as of 30 November and 31 December 2023 as a correct record.

9. Budgetary Control Statement: 31 December 2023

Consider and approve the budgetary control statement for the period to 31 December 2023 and recommend the statement be ratified by Full Council.

10. Proposed Budget 2024/25

Consider the proposed budget for 2024/25 and recommend the proposals go forward to Full Council to be considered and approved.

11. Policy Review

Consider the following reviewed policies and recommended amendments and agree that these go forward to Full Council for ratification.

- a) Reserves Policy
- b) Investment Strategy

12. St Andrews War Memorial

Consider the budget implications to install a sandstone plinth at the St Andrews War Memorial.

13. Next Meeting

Note the next meeting is scheduled for **Monday 18 March 2024**, **6.00pm** at Board Room, Unit 1, Church House, 19-24 Friargate, Penrith, Cumbria, CA11 7XR.

PART II PRIVATE SECTION

The following is exempt information as items 14 and 16 relates to the financial or business affairs of any particular person (including the authority holding that information) and personal sensitive information relating to members of staff. Item 15 relates to the submission and terms of a tender.

14. Proposed Budget 2024/25: Staff Salaries

Consider the salaries report for 2024/25.

15. Tender: Grounds Maintenance Contract

Consider the Grounds Maintenance tender submissions and appoint the Grounds Maintenance Contract.

16. Staffing Matter

To consider the Staffing Matter report.

FOR THE ATTENTION OF ALL MEMBERS OF THE FINANCE COMMITTEE AND FOR ATTENTION TO ALL REMAINING MEMBERS OF THE TOWN COUNCIL

Access To Information

Copies of the agenda are available for members of the public to inspect prior to the meeting. Agenda and Part I reports are available on the Town Council website at https://www.penrithtowncouncil.gov.uk/

Background Papers

Requests for the background papers to the Part I reports, excluding those papers that contain exempt information, can be made to the Acting Town Clerk address overleaf between the hours of 9.00 am and 4.00 pm, Monday to Friday via office@penrithtowncouncil.gov.uk

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Unit 1, Church House, 19-24 Friargate, Penrith, Cumbria, CA11 7XR Tel: 01768 899 773 Email: office@penrithtowncouncil.gov.uk

DRAFT Minutes of the meeting of the

FINANCE COMMITTEE

Held on Monday 13 November 2023, at 5.00 p.m.

PRESENT

Cllr. Burgin	South Ward	Cllr. Lawson	Carleton Ward
Cllr. Jackson	North Ward	Cllr. Shepherd	East Ward
Cllr Kenyon	North Ward		

Services and Contracts Manager Responsible Finance Officer

The Town Council resolved from 15 May 2023, until the next relevant Annual Meeting of the Council, which having met the conditions of eligibility as defined in the Localism Act 2011 and SI 965 The Parish Councils (General Power of Competence) (Prescribed Conditions) Order 2012, to adopt the General Power of Competence.

DRAFT MINUTES FOR THE MEETING OF FINANCE COMMITTEE 13 NOVEMBER 2023

FIN23/33 Apologies for Absence

Apologies for absence were received from Cllrs. D. Jayson and Rudhall.

FIN23/34 Confirmation of the Minutes

Members authorised the Chair to sign the Minutes of the Meeting of the Finance Committee held on Monday 18 September 2023.

FIN23/35 Declarations of Interest and Requests for Dispensations

Members were asked to disclose their interests in matters to be discussed whether disclosable pecuniary or other registrable interest, and to decide requests for dispensations.

There were no declarations of interest and requests for dispensations.

FIN23/36 Public Participation

Members noted that there were no questions or representations from members of the public.

FIN23/37 Excluded Item: Public Bodies (Admission to Meetings) Act 1960

Members considered whether any items should be considered without the press and public, pursuant to Section 1 (2) of the Public Bodies (Admissions to Meetings) Act, 1960.

RESOLVED THAT:

No items should be considered without the presence of the press and public.

FIN23/38 Resolutions Report

Members noted the Resolutions Report.

FIN23/39 Payments for Approval

- a) Members noted that prior to the meeting Cllr. Jackson verified and confirmed that the banking transaction history for September and October 2023 reconciled and agreed with the transactions circulated with the meeting documents.
- b) Members noted that Cllr D. Jayson had not been able to access the Banking System prior to the meeting to reconcile the banking transaction history for September and October 2023 and considered an alternative arrangement to ensure that a second Member had reconciled the banking transactions.

FIN23/39 Payments for Approval, continued

RESOLVED THAT:

Cllr Shepherd check the payments for approval for the period September and October 2023, and should he confirm the transactions reconcile that he signs the bank statements for the period.

c) Members were asked to agree the two Councillors to undertake the payments for approval checking for the next meeting of the Finance Committee to be held on the 15 January 2024.

RESOLVED THAT:

Cllr Burgin and Cllr Lawson check the payments for approval prior to the meeting of the Finance Committee on the 15 January 2024.

d) Members considered the Monthly Report of Payments for September and October 2023.

RESOLVED THAT:

The Monthly Report of Payments for September and October 2023 be approved.

FIN23/40 Bank Reconciliation

Members considered the Bank Reconciliation for the HSBC Bank account for the period ending 30 September and 31 October 2023.

RESOLVED THAT:

The Bank Reconciliation for the HSBC Bank account for the period ending 30 September and 31 October 2023 be approved and signed by the Chair.

Cllr Jackson joined the meeting at 17:20.

FIN23/41 Budgetary Control Statement 2023/2024: 31 October 2023

Members considered the Budgetary Control Statement 2022/23 Expenditure for the period to 31 October 2023.

RESOLVED THAT:

The Budgetary Control Statement 2023/24 expenditure for the period to 31 October 2023 be approved and go forward for ratification by Full Council.

FIN23/42 CCLA Public Sector Deposit Fund

Members noted that £150,000 has been withdrawn from the CCLA Public Sector Deposit Fund and deposited in the HSBC account and that the balance in the CCLA account is £680,000.

FIN23/43 Work Plan

Members noted the Finance Committee work plan progress for the period to 31 October 2023.

FIN23/44 Staff Training Request

Members considered a training request from the Community Services Officer to undertake the Certificate in Local Council Administration (CILCA).

RESOLVED THAT:

- The training request for the Community Services Officer to undertake Certificate in Local Council Administration (CILCA) be approved and signed by the Chair.
- ii. The cost of £450 for the Community Services Officer to undertake the Certificate in Local Council Administration (CILCA) be met from the Staff Training budget.

FIN23/45 Policy Review

Members reviewed the following policies:

- a) Social Media Protocol for Councillors
- b) Social Media Employees Policy
- c) Use of Social Media Press and Public
- d) Information Protection Policy
- e) Information Security Incident Policy
- f) Removable Media Policy
- g) Passwords Policy
- h) Data Protection Policy
- i) Record Management and Retention Policy
- j) Privacy Policy

RESOLVED THAT:

- i. The following reviewed policies be approved and go forward for ratification by Full Council:
 - a) Social Media Protocol for Councillors
 - b) Social Media Employees Policy
 - c) Use of Social Media Press and Public
 - d) Information Protection Policy
 - e) Information Security Incident Policy
 - f) Removable Media Policy
 - g) Passwords Policy
 - h) Data Protection Policy
 - i) Record Management and Retention Policy
 - j) Privacy Policy

FIN23/45 Policy Review, continued

ii. Members noted that the Subject Access Request policy had been reviewed and that the policy is not necessary as the Council has to comply with legislation by law and that the Council has an approved internal procedure to deal with such requests.

FIN23/46 New Seat Oak Road

Members considered a request for the installation of a new seat on Oak Road.

RESOLVED THAT:

- i. A new seat of the corporate style be installed on Oak Road subject to receiving the approved consent from Westmorland and Furness Council including from the Highway and the Bus Services departments.
- ii. The cost of the seat be met from the 2024/25 financial year Benches budget.

FIN23/47 2023-24 Salary Award

Members noted that NALC had informed the Council of the new rates of pay applicable from the 01 April 2023 and that the new rates of pay and backdated increases would be paid to staff in December.

FIN23/48 IT Service Schedule

Members noted that the Council has renewed its IT Managed Support, Maintenance and Security Licensing schedule for the period 27 October 2023 to 26 October 2024 and that the annual cost is £3,437.

FIN23/49 Next Meeting

Members noted that the next meeting of the Finance Committee was scheduled **for Monday 15 January 2024** at 6.00pm, Penrith Town Council Office, Board Room, Unit 1, Church House.

PART II PRIVATE SECTION

There were no further items in this part of the agenda.

CHAIR:			
DATE:			

FOR ATTENTION FOR ALL MEMBERS OF FINANCE COMMITTEE AND FOR INFORMATION TO THE TOWN COUNCIL

Access to Information

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Background Papers

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FINANCE COMMITTEE 15 JANUARY 2024

ITEM: 06

RESOLUTIONS REPORT

This report shows the progress made against resolutions from the Council's Finance Committee this municipal year.

STATUS KEY:

On hold - Not commenced

Completed

In progress - Started and ongoing

Reference	Activity	Status	Notes
26 June 2023	23		
FIN23/04	Respond to Public Participation question		
FIN23/08	Budgetary Control Statement: 31 May 2023 to Full Council		
FIN23/15	Christmas Lights Tender Actions		
18 September 2023	ber 2023		
EIN23/24	Budgetary Control Statement: 31 August 2023 to Full Council		
FIN23/25	Risk Assessments to Full Council		
FIN23/26	Scope of Internal Audit 2023-24 to Full Council		
FIN23/27	Procurement, Bandstand & Risk Management Policy to Full Council		
FIN23/28	Banking and Account Signatories		Process commenced
FIN23/29	External Audit Certificate (AGAR Section 3) to Full Council		
FIN23/30	Budget Process		Finance Com / Council Jan 24
FIN23/31	New Seat Southend Road		
13 November 2023	ier 2023		
FIN23/41	Budgetary Control Statement: 31 October 2023 to Full Council		
FIN23/44	Community Services Officer enrolled for Cilca Qualification		
FIN23/45	Policies: Social Media, Data and GDPR to Full Council		
FIN23/46	New Seat Oak Road		Consents being applied for
FIN23/47	2023-24 Salary Award: paid to staff		

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Payments Schedule November 2023

Total Budget £	12.99 Community Engagement 26.40 Printing, Postage & Stationery 2.40 Printing, Postage & Stationery 10.55 Printing, Postage & Stationery 4.00 Repairs & Renewals 142.56 IT 28.50 IT 855.34 Community Caretaker 68.40 Fairhill Park 94.80 Fairhill Park 94.80 Fairhill Park 94.80 Fairhill Park 94.80 Fairhill Park 86.40 Room Hire/Meetings 182.40 Room Hire/Meetings 182.40 Room Hire/Meetings 150.00 Legal & Professional Fees 150.00 Service Charges 150.00 Service Charges 164.80 IT 465.00 Fairhill Park 1.875.00 Legal & Professional Fees 105.08 Printing, Postage & Stationery 105.09 Printing, Postage & Stationery 105.00 Fairhill Park 1.835.00 Legal & Professional Fees 150.00 Subscriptions 64.80 IT 465.00 Fairhill Park 1.835.00 Legal & Professional Fees 150.00 Subscriptions 64.80 IT 66.00 Subscriptions 64.80 IT 66.00 Subscriptions 65.00 Subscriptions 66.00 Subscriptions 66.00 Subscriptions 66.00 Subscriptions 66.00 Subscriptions 66.00 Subscriptions 66.00 Subscriptions 67.80 IT 67.15 Benches 150.00 Subscriptions 1
VAT £	2.16 - 12.64 12.64 14.75 14.40 11.40 11.00 11.00 12.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 25.00 26.00 27.00 2
Net £	10.83 26.49 2.40 10.55 46.20 4.00 63.20 118.80 23.75 712.78 72.78 72.70 93.48 152.00 125
Details	Canva Graphic Design Tool Post Office Ltd - Post Marks and Spencer Post Office Ltd - Post Marks and Spencer - bin bags Adobe Software Licence KTD Ltd - IT Domain Services Urbaser Ltd - Grounds Maintenance September Urbaser Ltd - Falmill Play Area Adhoc Repairs Carlise DBF Ltd - Room Hire Intristone HR - HR Services Pariary Turnstone HR - HR Services April Turnstone HR - HR Services June Turnstone HR - HR Servic
Ref	CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-55 CCR23-56 23-128 23-128 23-128 23-128 23-130 23-130 23-131 23-131 23-131 23-132 23-135 23-135 23-136 23-136 23-136 23-156 23-156 23-156 23-157 23-158 23-158 23-158 23-159
Date	05/11/2023 10/11/2023 10/11/2023 11/11/2023 12/11/2023

Total

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Payments Schedule December 2023

60,761.56

3,641.87

57,119.69

Total

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Date: 04/12/2023 Time: 10:35:21

Penrith Town Council **Bank Reconciliation**

Page: 1

Bank Ref:

1205

Date To:

30/11/2023

Bank Name: HSBC

Statement Ref: 1205 2023-11-20 01

£

Currency:

Pound Sterling

Balance as per cash book at 30/11/2023:

126,518.37

Add: Unpresented Payments

Tran No Date Ref

Details

Less: Outstanding Receipts

Tran No Date Ref

Details

£

0.00

0.00

Reconciled balance:

126,518.37

Balance as per statement:

126,518.37

Difference:

0.00



Contact tel 03457 60 60 60 see reverse for call times Text phone 03457 125 563 used by deaf or speech impaired customers www.hsbc.co.uk

3 November to 2 December 2023

Account Name Penrith Town Council

Your Statement

Sortcode Account Number Sheet Number

Date	Pay	ment type and details	Paid out	Paid in Balance
	BP	BALANCE BROUGHT FORWARD		134,869.30
	Di		2,420.44	
	BP		3,375.18	129,073.68
30 Nov 23	BP	KTD		
		K154294	142.56	
	BP	Urbaser Ltd		
		PTC 8332 8333 8334	1,448.43	
	BP	GLASDON		
		SI875648	964.32	126,518.37
2 Dec 23		BALANCE CARRIED FORWARD		126,518.37

Information about the Financial Services Compensation Scheme

Most deposits made by HSBC Business customers are eligible for protection under the Financial Services Compensation Scheme (FSCS). For further information about the compensation provided by the FSCS, refer to the FSCS website at fscs.org.uk, call into your nearest branch or call your telephone banking service. Further details can be found on the FSCS Information Sheet and Exclusions List which is available on our website (hsbc.co.uk/fscs/).

		AER			EAR
Credit Interest Rates	balance	variab le	Debit Interest Rates	balance	variable
Credit interest is not applied			Debit interest		21.34%

Date: 08/01/2024

Balance as per statement:

Difference:

Penrith Town Council

Page: 1

71,591.66

0.00

Time: 10:10:47

Bank Reconciliation

Bank Ref: 1205 31/12/2023 Date To: Bank Name: HSBC Statement Ref: 1205 2023-12-12 01 Currency: **Pound Sterling** Balance as per cash book at 31/12/2023: 71,591.66 Add: Unpresented Payments Tran No Date Ref Details £ 0.00 Less: Outstanding Receipts Tran No Details Date Ref £ 0.00 71,591.66 Reconciled balance:



Contact tel 03457 60 60 60 see reverse for call times Text phone 03457 125 563 used by deaf or speech impaired customers www.hsbc.co.uk

3 December 2023 to 2 January 2024

Account Name
Penrith Town Council

Your Statement

Sortcode Account Number Sheet Number 218

Your BU	SINE	SS CURRENT ACCOUNT details			
Date	Pay	ment type and details	Paid out	Paid in	Balance
28 Dec 23	BP	BALANCE BROUGHT FORWARD			80,104.65
20 DCC 25	DI		3,276.80		
	BP		2,005.98		
	BP		2,003.98		
30 Dec 23	CR	PENRITH LIONS CLUB	4,007.21		70,814.66
		PENRITH LIONS CLUB		777.00	71,591.66
02 Jan 24		BALANCE CARRIED FORWARD			71,591.66

Information about the Financial Services Compensation Scheme

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		AER			EAR
Credit Interest Rates	balance	variable	Debit Interest Rates	balance	variab le
Credit interest is not applied			Debit interest		21.34%

FINANCE COMMITTEE

Date: 15 January 2024

Public Report

Matter: Budget Control Statement 2023-24 Expenditure to 31

December 2023

Item no: 09

Author: Responsible Finance Officer

Supporting Member: Cllr. Shepherd, Chair of Finance Committee

Purpose of Report:

To consider the budgetary control statement for the nine-month period to 31

December 2023.

Recommendations:

The committee is recommended to approve the budgetary control statement and forward it, with any comments, to Council for ratification.

Law and Legal Implications

The Town Council resolved from 15 May 2023, until the next relevant Annual Meeting of the Council, that having met the conditions of eligibility as defined in the Localism Act 2011 and SI 965 The Parish Councils (General Power of Competence) (Prescribed Conditions) Order 2012, to adopt the General Power of Competence.

The Local Government Act 1972 requires the Council to have sound financial management.

1. Report Details

A. Budgetary Control Statement (Appendix A)

The attached budgetary control statement shows the following information, analysed over the most detailed budget headings:

- The full year's Approved Budget for 2023-24, which was ratified by Council on 23 January 2023.
- The budget to date, based on the latest budget for the year. For most headings, this budget to date will be a simple pro-rata of the annual budget (i.e. 9/12ths for the current period).
- Actual income and expenditure to 31 December, based on the matching principle, which means taking account of all income and expenditure which relates to the period, irrespective of when it is paid/received. An exception to the general matching rule is that grants approved but not yet paid at the end of the period are

included as expenditure, on the basis that this gives a truer view of expenditure against budget.

- The variance between the actual income and expenditure and the profiled latest budget for the period. Variances are expressed as favourable (positive) where there is an underspending or increased income, and as adverse (negative and bracketed) where there is an overspending or reduced income.
- The position on the Council's three reserves: its General Reserve, Devolution and Election Reserves, at the end of December. To give a truer view of the General Reserve, it is assumed that contributions to the Devolution Reserve are made during the year at each month-end.

B. Commentary

The statement shows overall underspending from the anticipated position at this time in the year. The following comments concentrate on unusual or unexpected variances.

B.1 Income

Overall income of £383,078 exceeds the profiled budget of £368,774 by £14,304.

• The investment income returns are higher than expected due to the higher than budgeted rates of interest.

B.2 Planning Committee

There has been very little expenditure up to this period in the year.

B.3 Communities Committee

Net spend of £52,814 is shown against the profiled budget of £80,250, an underspending of £27,436.

• The Town Projects budget is currently underspent by £15,095. With less Council expenditure on Christmas lights this underspend is likely to increase in the coming months.

B.4 Finance Committee

Net expenditure of £328,849 is shown against the budget to date of £328,077, an overspending of £772. This small overspend is likely to decrease over the coming months. This small variance indicates this budget is being spent as planned.

B.5 Total Expenditure & Increase/Decrease in General Reserve

 The individual variances result in an underspending of £42,440 against the profiled total expenditure budget of £424,302. As there is £14,304 more income, there is a net variation of £56,744 on the profiled amount transferrable to the General Reserve.

B.6 Reserves

• The General Reserve is profiled to decrease by £55,528 in the period, it has actually increased by £1,216 to £500,102.

- The Devolution Reserve opened the year with a balance of £156,794, the amount of £15,295 transferrable into the Devolution Reserve is £1,238 higher than profile.
- The Election Reserve opened the year with a balance of £30,000, an amount of £5,000 is budgeted to be added at the end of the financial year.

C. Balance Sheet (Appendix B)

Appendix B shows the Council's balance sheet as at 31 October 2023. The following points may be noted:

- The total invested of £766,626 includes £680,000 placed with CCLA, this will be managed through the year to allow a reasonable return while maintaining a sufficient bank balance to make required payments.
- The VAT debtor of £3,642 is VAT reclaimed from HMRC in respect of December transactions.
- Prepayments of £8,781 include adjustments for insurance, office rental, licences, subscriptions and maintenance agreements.
- Accruals of £8,588 represent goods and services received before 31 December, where the payment was not made by that date. Individual items include grounds maintenance, caretaking and audit and accountancy fees.
- The Payroll Control balance of £16,761 relates to deductions calculated in the October payroll; the total is due to HMRC for income tax and national insurance and to the Cumbria Pension Fund for employee pensions.
- The Receipts in Advance figure represents income for the period 1 January 2024 to March 2024 already received from Westmorland and Furness Council as precept and grants, together with monies from United Utilities for planting maintenance.

D. Conclusion

The budgetary control statement shows that net spending to 31 December was around £42,000 below the Latest Budget for the period.

Finally, there are no issues arising from the Council's balance sheet at 31 December.

2. Options Analysis including risk assessment

Risk & Consequences

The Council may fail to receive expected income or may incur unexpected overspending, potentially leading to the curtailment of planned expenditure.

Adverse criticism of over or underspending.

Controls Required

A sound budgetary control system with regular reporting and identification of issues.

3. Financial and Resource Implications

This report is concerned solely with financial management.

4. Equalities Implications

There are no equalities implications associated with this report.

5. Climate Change and Environmental Implications

There are no climate and environmental implications associated with this report.

6. Legal Implications

There are no legal implications arising from this report.

Appendices

Appendix A - Budgetary Control Statement Nine Months Ended 31 December 2023

Appendix B - Balance Sheet as at 31 December 2023

Background Papers

- Transaction and trial balance reports from the Sage accountancy system
- Budgetary Control Working papers.



BUDGETARY CONTROL STATEMENT: NINE MONTHS ENDED 31 DECEMBER 2023

Actual 2022-23	Approved Budget 2023-24	Heading	Budget to Date	Actual to Date	Favourable/ (Adverse) Variance
£	£	INCOME	£	£	£
455,209	468,295	Precept: Council Tax	351,221	351,221	0
7,388	7,642	CTRS Grant	5,732	5,732	0
13,577 0	15,750 10	Other Income: Investment Income Miscellaneous Income	11,813 8	26,125 0	14,312 (8)
476,174	491,697	TOTAL INCOME	368,774	383,078	14,304
		EXPENDITURE			
		PLANNING COMMITTEE:			
2,118 2,118	10,000 10,000	Planning: Planning Consultancy	7,500 7,500	199 199	7,301 7,301
2,910 2,910	8,300 8,300	Climate Change: Climate Efficiency	6,225 6,225	0	6,225 6,225
5,028	18,300	Planning Committee Total	13,725	199	13,526
		COMMUNITIES COMMITTEE:			
4,689 4,689	47,000 47,000	Town Projects: Town Projects	35,250 35,250	20,155 20,155	15,095 15,095
21,474 21,474	10,000 10,000	Arts & Entertainment: Arts & Culture Development	7,500 7,500	4,327 4,327	3,173 3,173
20,283 0 20,283	15,000 20,000 35,000	Grants: Grants Signature Grants	11,250 15,000 26,250	11,763 9,965 21,728	(513) 5,035 4,522
4,839 4,839	15,000 15,000	Corporate Communications: Communications	11,250 11,250	6,604 6,604	4,646 4,646
51,285	107,000	Communities Committee Total	80,250	52,814	27,436

	Approved				Favourable/
Actual 2022-23	Budget	Heading	Budget to Date	Actual to Date	(Adverse)
2022 25	2023-24		to bate	to bate	Variance
£	£		£	£	£
		FINANCE COMMITTEE:			
		Staffing:			
194,747 19,268	247,200 23,780	Salaries National Insurance	185,400 17,835	191,155 18,578	(5,755) (743)
42,230	53,150	LG Pension Scheme	39,863	39,697	166
3,029	500	Recruitment Expenses	375	567	(192)
1,282	600	Staff Training	450	285	165
0 238	500 500	Conferences	375 375	0 64	375 311
260,794	326,230	Staff Expenses	244,673	250,346	(5,673)
	5_5/_5				1
		Accommodation:			
7,500	7,500	Rent Light & Water	5,625	5,625	0
3,104 2,331	4,000 1,020	Heat, Light & Water Service Charges	3,000 765	2,033 1,790	967 (1,025)
1,782	1,730	Room Hire & Meetings	1,298	1,302	(4)
390	380	Insurances	285	293	(8)
0	0	Letting Income	0	0	0 (70)
15,107	14,630		10,973	11,043	(70)
		Civic Functions:			
76	400	Civic Functions	300	20	280
700	700	Mayoral Expenses	525	700	(175)
300	300	Deputy Mayor's Expenses	225	300	(75)
102 1,178	100 1,500	Civic Regalia	75 1,125	486 1,506	(411) (381)
1,170	1,500		1,125	1,500	(501)
		Cost of Democracy:			
225	200	Annual Meeting	200	30	170
160	5,000	Elections	0	0	0
160 0	1,000 200	Members' Training Members' Expenses	750 150	421 0	329 150
ő	1,200	Notice/Honours Board	900	102	798
385	7,600		2,000	553	1,447
26,800	20,000	IT	15,000	14,019	981
20,000			13,000	14,015	301
340	2,050	Website	1,538	0	1,538
		Devolved Services:			
(450)	800	Allotments	488	1,598	(1,110)
0	400	War Memorial	300	0	300
0 3,330	1,500 3,000	Benches Bus Shelters	1,125 2,250	2,785 233	(1,660) 2,017
1,021	1,750	Bandstand	1,313	473	840
653	800	Musgrave Monument	600	0	600
7,426	5,500	Fairhill Park	4,125	6,047	(1,922)
19,407 27	3,700 300	Thacka Beck Field	2,775 225	1,613 0	1,162 225
7,991	10,000	Signage, etc Community Caretaker	7,500	6,714	786
6,939	18,594	Contribution to/(from) Devolution Reserve	14,057	15,295	(1,238)
46,344	46,344		34,758	34,758	0
0	5,000	Local Government Re-organisation	3,750	0	3,750
	3,000	Local dovernment he organisation	3,730		3,730
2.514	2 222	Other Overheads:	2.250	2 244	(04)
3,614 1,166	3,000 1,450	Printing, Postage & Stationery Audit Fees	2,250 1,088	2,341	(91) (10)
3,241	4,180	Insurance	3,135	1,098 2,555	580
123	130	Bank Charges & Interest	98	260	(162)
2,205	2,900	Accountancy Fees	2,175	3,260	(1,085)
1,898	1,650	Legal& Professional Fees	1,238	3,683	(2,445)
827 3,354	500 3,201	Licences Subscriptions	375 2,401	1,020 2,313	(645) 88
16,428	17,011		12,760	16,530	(3,770)
		Develop 0 Dev			
1,690	2,000	Repairs & Renewals	1,500	94	1,406
369,066	442,365	Finance Committee Total	328,077	328,849	(772)

Actual 2022-23	Approved Budget 2023-24	Heading	Budget to Date	Actual to Date	Favourable/ (Adverse) Variance
£	£ 3,000	Contingency	£ 2,250	£ 0	£ 2,250
(20,000)	5,000	Transfer to/(from) Election Reserve		0	0
405,379	575,665	TOTAL EXPENDITURE	424,302	381,862	42,440
70,795	(83,968)	INCREASE/(DECR) IN GENERAL RESERVE	(55,528)	1,216	56,744
		RESERVES:			
		General Reserve:			
428,090	482,605	Balance brought forward 1 April 2023	482,605	498,886	16,281
70,795	(83,968)	Increase/(decrease) in year	(55,528)	1,216	56,744
498,885	398,637	Balance carried forward	427,077	500,102	73,025
		Devolution Reserve:			
149,855	164,819	Balance brought forward 1 April 2023	164,819	156,794	(8,025)
6,939	18,594	Contribution from/(to) 2023-24 Budget	14,057	15,295	1,238
156,794	183,413	Balance carried forward	178,876	172,089	(6,787)
		Election Reserve:			
0	30,000	Balance brought forward 1 April 2023	30,000	30,000	0
30,000	5,000	Contribution from/(to) 2023-24 Budget	0	0	0
30,000	35,000	Balance carried forward	30,000	30,000	0
685,679	617,050	TOTAL RESERVES	635,953	702,191	66,238



BALANCE SHEET AS AT 31 DECEMBER 2023

	£	£
Investments		
Penrith Building Society	86,626	
CCLA Public Sector Deposit Account	680,000	
		766,626
Current Assets		
Debtors	3,313	
Debtor - VAT	3,642	
Prepayments	8,781	
HSBC Bank Account	71,592	
	87,328	
Current Liabilities		
Creditors	0	
Accruals	8,588	
Payroll Control	16,761	
Receipts in Advance	126,414	
	151,763	
Net Current Assets		(64,435)
		702,191
Represented by:		
Reserves		
General Reserve		500,102
Devolution Reserve		172,089
Election Reserve		30,000
		702,191

FINANCE COMMITTEE

Date: 15 January 2024

Public Report

Matter: Proposed Budget 2024-25

Item no: 10

Author: Responsible Finance Officer

Supporting Member: Cllr. Shepherd, Chair of Finance Committee

Purpose of Report:

To consider the Proposed Budget 2024/25, service development proposals and the proposed Medium Term Financial Plan.

Recommendations:

The Committee is recommended to consider:

- i) The Forecast Outturn expenditure for 2023/24 of £522,292.
- ii) The Proposed Budget 2024/25 which would, based on the Council Taxbase, require a precept of £487,735, resulting from a 1% increase in Council Tax.
- iii) The salaries paid to staff in 2024/25, as detailed in the supporting confidential report.
- iv) Note the position on service development proposals.
- v) The proposed level of financial reserves.
- vi) The parameters and forecasts in the Proposed Medium Term Financial Plan; and to forward these proposals, with any amendments, to Council for approval.

Law and Legal Implications

Sections 41 and 50 of the Local Government Finance Act 1992 require the Council to calculate its annual budget requirement and its resulting precept by 28 February. The precept is issued to the Billing Authority, Westmorland and Furness Council, to collect the income on behalf of the Town Council.

1. Report Details

A. <u>Introduction</u>

Draft estimates for 2024/25 were considered by the Budget Working Group on 4 December 2023.

The Council Taxbase figure for next year has been provided by Westmorland and Furness Council. The final figure is 5812. Westmorland and Furness Council has confirmed the CTRS grant to be paid will be £7,642, though they have also confirmed that 2024/25 will be the last year that this will be paid.

The Working Group confirmed that a 1% increase in Council Tax for next year would be appropriate, in view of the current circumstances, the cost of living and that reserves were at a comparatively high level, giving scope for a release of resources to the annual budget over a period of years to fund new initiatives.

The Working Group also noted that the Medium Term Financial Plan (MTFP) developed alongside the Proposed Budget demonstrated that budgets can be affordable in the longer term, based on key parameters.

This report presents the resulting Proposed Budget for 2024/25 and Medium Term Financial Plan, which indicate that the Council will be able to set sustainable budgets for subsequent years that will incorporate further financial growth in services and meet its target reserve level, with modest annual tax increases.

B. Proposed Budget 2024/25

Appendix A

The statement at **Appendix A** shows the following detailed information for the Council's Committees and services:

- a) The Actual Outturn income and expenditure for 2022/23, for comparison purposes.
- b) The Approved Budget for 2023/24.
- c) The Forecast Outturn for the current year with the projected full year's expenditure based on trends identified from budget monitoring statements and including the effect of decisions made by Council to date and proposals for the redirection of estimates.
 - Total outturn expenditure for 2023/24 of £522,292 is forecast to decrease by £53,373 from the Approved Budget of £575,665.
- d) The Proposed Budget for 2024/25, which allows for a continuation (standstill) budget that identifies and provides for the current committed level of service to be maintained. This involves the current year's budget being adjusted to remove any one-off items and to include the estimated costs of contractually committed changes to expenditure or income; inflationary increases have only been allowed where necessary.

Based on these estimates, the proposed precept for 2024/25 will be £487,735, the increase of £19,440 from the 2023/24 figure of £468,295 is due to a higher Council Taxbase and a 1% increase in Council Tax.

- e) The position on the Council's three reserves.
- f) The resulting Council Tax based on the budgets representing a 1% increase in the Council Tax for 2024/25.

C. Proposed Medium Term Financial Plan (MTFP)

Appendix B

Appendix B shows a forecast of income and expenditure for the years 2024/25 to 2028/29, based on the figures in the 2024/25 Draft Budget, again showing only continuation budgets. These are adjusted for planned variations, together with a modest provision for growth in subsequent years; basic figures are at April 2024 prices and future inflation has been allowed for as a global figure on staffing and running costs.

Except for a 1% increase Council Tax and allowance for a 4% pay award for 2024/25, the parameters adopted in the Plan are largely those in the current MTFP approved in January 2023 and updated as part of this budget review process:

- A 1% Council Tax increase for 2024/25 followed by 3.0% in each of the years 2025/26 to 2028/29.
- Pay inflation of 4% in 2024/25 and 4.0% thereafter.
- Average price inflation of 4% pa
- Achievement of a General Reserve equivalent to 30% of net expenditure by 31 March 2029.
- Contributions to the Devolution Reserve until expenditure on existing devolved assets reaches the agreed target figure of £46,344.

Based on these parameters, the Council can demonstrate that it has a viable and sustainable financial plan for the next five years.

D. <u>Service Development Proposals (Growth Items)</u>

Appendix C

Planning Committee proposed a Growth bid of £5,000 to be considered for 2024/25, following their meeting in November. This was to support the engagement of a consultant to develop a plan to identify improvements to enhance the public realm and street scape in a cohesive way, which will act as a catalyst for stakeholder buy in and the ability to draw down external funding.

Communities Committee proposed a growth bid of £5,000 for 2024/25 for grants. This was to reflect the increased interest in Council grants, applications expected in the new financial year and the intention to continue to increase publicity of the grant scheme.

The Climate Strategy Task and Finish group has proposed an increase in the climate budget from £8,300 to £15,000. This will be to facilitate the delivery of the refreshed Climate Strategy and Action Plan that is currently being finalised.

The Economic Development Officer has submitted a growth bid of £10,000 for associated work that may be required for a new Interpretation and Wayfinding scheme. This work and budget will be classed as matched funding against potential funding from the Borderlands Programme.

The Economic Development Officer also submitted a growth bid of £10,000 to support the marketing programme for Penrith. The development of a brand for Penrith is presently being undertaken via an already approved resolution and budget. This

proposed growth bid is required to match fund and develop joint marketing for Penrith. Working with stakeholders the marketing will be aimed at attracting new business, visitors and shoppers which will in turn will provide inclusive community benefit, economic benefit and increase footfall. Through joint marketing the effectiveness will be greater, and all parties will benefit from economies of scale.

Finance Committee proposed no Growth Bids be considered for 2024/25 following their meeting in November.

Service Development Proposals (Growth Bids) for 2024/25 = £36,700.

E. Detailed Budgets

The following commentary provides details of the individual estimates within the Draft Budget and the Medium-Term Financial Plan.

a) Income

The precept income for 2024/25 is based on a 1.0% increase in Council Tax and a small increase in the Council Taxbase. The parameters in the Medium-Term Plan project tax income which will allow sustainable budgets and reducing the General Reserve towards its target level. The investment income budget has been increased due to higher interest rates.

b) Planning Committee

Planning Services are expected to continue at their current level of £10,000 pa which will in the main support the Neighbourhood Plan referendum which is expected in early 2024/25. The planning committee have also submitted a growth bid of £5,000 for improvements in public realm and street scape. The committee also requested that the climate change budget be transferred from them. It was felt that this would sit better in the Communities Committee.

c) Communities Committee

Based on budget monitoring in the current year, an underspending of £27,000 is forecast for the Committee's budget lines overall in 2023/24 expenditure. Town Projects accounts for £21,000 of this underspend. The increased budget was not required after the successful re-launch of Penrith BID.

Town Projects

The proposed budget for 2024/25 is £10,000 for Town Projects, this reduces it to the previous level after last year's one off increase to cover Christmas lights and greening.

Arts & Entertainment

The proposed budget for 2024/25 includes £10,000 for Arts and Cultural Development and enabling the delivery of the actions contained within the Priorities Plan.

Corporate Communications

The Corporate Communications budget is proposed to remain at £15,000.

Grants

The forecast outturn for the current year is £30,000. The budget for 2023/24 was £35,000 which included £20,000 for Signature Grants and £15,000 for Grants. There is a predicted underspend of £5,000 on the Signature grant fund, there have been 3 signature grants of £5,000, there is enough budget for one more grant of that size. It is anticipated that the Grants budget will be close to being fully committed by year end. Grants have historically been underspent so the change of policy and increased promotion is showing to have an effect on the uptake of the budget. Communities Committee has proposed a £5,000 increase in the Grants budget for 2024/25 to reflect the increase in demand for grants in the current year.

d) Finance Committee

Staffing

The 2023/24 Forecast Outturn and 2024/25 Proposed Budget estimate the costs of the existing approved staff establishment. After adjusting for pay awards and the removal of the Sustainability Officer post the overall staff cost budget is £7,568 higher than in the previous budget year. Future years' forecast pay awards are provided as a global sum alongside price inflation.

The 2024/25 Draft Budget assumes a full establishment. The supporting Part 2 confidential report shows the recommended salary points for each member of staff, effective from 01 April 2024. Future years' forecast pay awards are provided as 4%.

Accommodation

The principal changes in accommodation budgets for 2024/25 relates to heat, lighting and water to reflect the increase in utility charges.

Cost of Democracy

The budget is similar to last years except there are no expected election costs. The Elections reserve would be expected to be used to meet the costs of one-off by-elections.

<u>IT</u>

The expenditure for IT is in line with budget. The same budget is proposed in 2024/25, but it is felt that the website budget should now sit within IT and not as a separate line

Devolved Services

The Forecast Outturn for 2023/24 and the Draft Budget 2024/25 include the latest estimated costs and income for assets already transferred. Service expenditure forecasts have been reviewed in the light of operating experience and are

continued into future years. The Council will continue to liaise with Westmorland and Furness Council about future asset transfers which would be subject to further reports resolutions including budget implications.

Contribution to Devolution Reserve

A target of £46,344 has been set for Devolved Services, this reflects the reduction in Special Expenses previously charged. It is forecast that the total cost of services will be permanently lower than £46,344 so the difference is contributed to the Devolution Reserve, which will accumulate until decisions are made on its use. In the light of LGR it is recommended as prudent to continue the contribution to the Devolution Reserve in line with current arrangements.

Other Overheads

A review of expenditure on these budgets has resulted in several minor variations.

Repairs & Renewals

This budget is being retained at £2,000 and is used to fund repairs and one-off expenditure that does not align with another budget.

e) Contingency

The general contingency provision is set at £3,000. It is considered that the main unforeseen areas of expenditure have been adjusted for as part of the proposed budget i.e., salaries.

f) Inflation

Anticipated pay and price inflation has been included in the detailed budgets for 2024/25. For 2025/26 onwards, the MTFP allows for compound pay inflation of 4.0% pa and price inflation at an average rate of 4% pa as a global figure.

F. Reserves

The Draft Budget and Medium-Term Plan assume a continuation of existing plans for reserves.

General Reserve

The Council has a policy of reaching a target balance in the Reserve equivalent to 35% of its forecast net expenditure by 31 March 2025, reducing to 30% from 01 April 2026. Underspending in previous years, and a forecasted underspend of £53,000 this financial year, mean that this target is not yet met. As a result, there are resources in the Reserve which can be used to fund service delivery over the life of the Plan.

Devolution Reserve

As noted above, the Reserve is being built up from contributions from the Devolved Services budget heading until the total cost of those services reaches £46,344. Appendix B shows that the MTFP projections forecast that this target figure will not be reached and that contributions will stabilise at £16,944 in 2025/26, leading to a

balance of £260,258 on 31 March 2029. The reserve is intended to act as a cushion against the longer-term full costs of devolved assets being higher than expected, necessary renovation and/or improvements and any expectations arising from LGR.

Elections Reserve

The Elections Reserve will have a balance of £35,000 at the end of 2023/24, this will increase by £5,000 per annum. This budget would be available to meet the costs of one off by elections and ensure the Council has funds to meet election costs in 2027.

G. Council Tax

The current year's Band D Council Tax is £83.09 per property. Adoption of the Draft Budget for 2024/25 would result in an increase to £83.92. The proposed budget is based on a confirmed Council Taxbase of 5812 (3.12% increase).

The Medium-Term Plan at Appendix B indicates that a 3.0% increase in Council Tax in each of the following four years would fund sustainable base budgets with an allowance for growth and meet the Council's target reserve.

H. Observations

- i) This will be the first increase in Council Tax in four years. While there is no need in the short term for a larger increase, the medium-term forecasts allow for only modest financial growth over the life of the MTFP. All other things being equal, the introduction of more ambitious new spending programmes in future years would require tax increases beyond the 3.0% factored into the Plan. If this were the case, a nil increase now would represent a lost opportunity to secure a higher base income: a 1.0% rise in 2024/25 would represent around £24,000 additional income over the five years of the Plan.
- ii) The latest rate of inflation as measured by the Consumer Price Index is 3.9% (November 2023), higher than the Bank of England's 2.0% target. There are a number of reasons for this level of inflation, many of which will be included in the Council's expenditure.
- iii) The Medium-Term Financial Plan assumes average inflationary price increases of 4% pa. In reality, the Council has not automatically inflated budgets each year recently, only where contractually committed, yet there has been no pressure on budgets and significant overall underspending.
- iv) We do not know the outcome of the negotiations for the April 2024 staff pay round. The Draft Budget allows for 4% wage inflation and MTFP assumes 4% from 2025/26 thereafter and appears reasonable.
- v) Superannuation contributions are assessed triennially; and were increased from 19.9% to 21.5% in April 2023. Contributions are based on actuarial forecasts such as age of the workforce, working lives and life expectancy, together with economic factors such as inflation and investment returns. The effect of the increase in contributions from April 2023 are £3,960 per annum (£19,300 over the next 5 years).
- vi) Setting a precept based on a fixed or nil increase in Council Tax means that it is dependent on knowledge of the actual Council Taxbase determined by

Westmorland and Furness Council. This figure has been confirmed at 5812 properties representing a 3.12% increase. The MTFP assume 1.0% pa rises after 2024/25. Standstill Taxbases throughout the five years of the Plan would result in £80,000 less income, demonstrating how spending plans are dependent on regular healthy increases in the Taxbase.

- vii) Appendix B shows that the MTFP forecast predicts that the Devolution Reserve will continue to grow, with expenditure on the assets never reaching the target £46,344 figure and annual contributions levelling out at £16,944. By 31 March 2029, the Reserve will have a balance of £260,258, which is beyond any day to day demands. Although this is an unlikely scenario as there is bound to be the need for major repairs, improvements or upgrades which would reduce the balance, the Council may need to reconsider the purpose of the Reserve, its accumulation of resources and its potential use. It would be appropriate to continue to review this budget annually and with regard to any progress on Asset transfer work with Westmorland and Furness Council.
- viii) By far the biggest unknown in the Medium-Term Plan is the implication of Asset Transfer. The Plan assumes business as usual, with no increased responsibilities taken over by the Council. This assumption may be unlikely, with the Council having expressed an interest in the transfer of assets, however without a known methodology assets may or may not come across with adequate funding, presenting a potential risk to future Council Tax levels. There is no way to predict the consequences at present, but the Council is in a strong financial position, with sustainable standstill budgets and healthy Devolution Reserve. It will be important to revise the medium-term projections should new responsibilities be considered, to ensure that the Council's longer-term budgets remain viable.

I. <u>NEXT STEPS</u>

The Committee is asked to consider this report in conjunction with the draft Reserves and Investment Policies elsewhere on the agenda. Firm budget proposals will then be submitted for decision by Full Council on 29 January 2024.

2. Options Analysis including risk assessment

a) Risk

The Council sets an invalid or inadequate budget.

An inability to raise a valid precept or insufficient resources to deliver the Council's objectives.

b) Consequence

Overspendings leading to unwelcome curtailment of other spending programmes; possible unpalatable council tax increase; potential reputational damage.

An expectation to undertake schemes of work previously undertaken by others.

c) Controls Required

A sound budget process will address these risks.

3. Financial and Resource Implications

This report is concerned solely with financial management. All figures other than the current year's budget and last year's outturn are provisional at this stage.

4. Equalities Implications

There are no equalities implications associated with this report.

5. Climate Change and Environmental Implications

There are no climate and environmental implications associated with this report.

Appendices

2024/25 Draft Budget:

- Budget Summary
- Summary Medium Term Financial Plan
- Service Development Proposals (Growth Items)

Background Papers

2024/25 Budget Working Papers



Third Draft BUDGET 2024/25

ACTUAL OUTTURN 2022/23	APPR BUD 2023		BUDGET HEADING	FORE OUTT 2023	URN	DR BUD 2024	_
£	£	£	INCOME	£	£	£	£
455,209		468,295	Precept: Council Tax		468,295		487,735
7,388		7,642	CTRS Grant		7,642		7,642
13,577		15,760	Other Income: Investment Income		27,000		23,000
476,174		491,697	TOTAL INCOME		502,937		518,377
1,270 848	0 10,000		EXPENDITURE PLANNING COMMITTEE: Planning: Officer Support Planning Consultancy	0 1,000		0 10,000	
2,118		10,000	Sub-Total		1,000		10,000
2,118		10,000	Planning Committee Total		1,000		10,000
2,910 0 2,910	0 8,300	8,300	COMMUNITIES COMMITTEE: Climate Change: Carbon Literacy Training Climate Efficiency Sub-Total	1,000	1,000	0 8,300	8,300
3,337 1,352 4,689	47,000 0	47,000	Town Projects: Town Projects Marketing Penrith Sub-Total	26,000 0	26,000	10,000 0	10,000
3,147 18,327 21,474	0 10,000	10,000	Arts & Entertainment: Officer Support Arts & Culture Development Sub-Total	0 10,000	10,000	0 10,000	10,000
20,283	15,000 20,000	35,000	Grants: Grants Signature Grants Sub-Total	15,000 15,000	30,000	15,000 20,000	35,000
3,319 1,520 4,839	15,000 0 0	15,000	Corporate Communications: Communications Community Engagement Press Support Sub-Total	14,000 0 0	14,000	15,000 0 0	15,000
54,195		115,300	Communities Committee Total		81,000		78,300
194,747 19,268 42,230 3,029 1,282 0 238 260,794	247,200 23,780 53,150 500 600 500 500	326,230	FINANCE COMMITTEE: Staffing: Salaries National Insurance Superannuation Recruitment Expenses Staff Training Conferences Staff Expenses Sub-Total	248,543 24,573 51,552 700 800 0 300	326,468	252,873 24,760 54,365 500 600 200 500	333,798

ACTUAL	APPRO	OVED		FORE	CAST	DR	AFT
OUTTURN 2022/23	BUD(2023	_	BUDGET HEADING	OUT1 2023			OGET 4/25
£	£	£		£	£	£	£
7,500 3,104 2,331 1,782 390 15,107	7,500 4,000 1,020 1,730 380	14,630	Accommodation: Rent Heat, Light & Water Service Charges Room Hire/Meetings Insurances Sub-Total	7,500 4,000 2,500 1,900 380	16,280	7,500 4,500 2,520 1,730 380	16,630
76 700 300 102 1,178	400 700 300 100	1,500	Civic Functions: Civic Functions Mayoral Expenses Deputy Mayor's Expenses Civic Regalia Sub-Total	100 700 300 500	1,600	400 700 300 200	1,600
225 0 160 0 0 385	200 5,000 1,000 200 1,200	7,600	Cost of Democracy: Annual Meeting Elections Members' Training Members' Expenses Notice/Honours Board Sub-Total	100 0 1,000 200 200	1,500	100 0 1,000 100 200	1,400
27,140		22,050	IT		22,000		22,000
(450) 0 0 3,330 1,021 653 7,426 19,407 27 7,991 6,939 46,344 0 3,614 1,166 3,241 123	800 400 1,500 3,000 1,750 800 5,500 3,700 300 10,000 18,594	46,344 5,000	Devolved Services: Allotments War Memorial Benches Bus Shelters Bandstand Musgrave Monument Fairhill Park Thacka Beck Signage Community Caretaker Contribution to Devolution Reserve Sub-Total Local Government Re-organisation Other Overheads: Printing, Postage & Stationery Audit Fees Insurance Bank Charges & Interest	800 200 1,800 3,000 1,750 800 5,500 3,700 10,000 18,494 3,700 1,450 3,500 350	46,344 0	1,200 100 2,000 3,500 1,750 800 6,000 3,700 10,000 16,994 3,700 1,450 4,680 180	46,344 0
2,205 1,898 827 3,354 1,690 18,118	2,900 1,650 500 3,201 2,000	19,011	Accountancy Fees Legal & Professional Fees Licences Subscriptions Repairs & Renewals Sub-Total	4,000 1,500 1,400 3,200 1,000	20,100	4,100 6,150 1,400 3,500 2,000	27,160
369,066		442,365	Finance Committee Total		434,292		448,932
О		3,000	Contingency		1,000		3,000
n/a		0	Allowance for Growth Items		0		36,700
(50,000)		0	Transfer to/(from) Acquisitions Reser				0
30,000		5,000	Transfer to/(from) Election Cost Rese	rve	5,000		5,000
405,379		575,665	TOTAL EXPENDITURE		522,292 53,373		581,932
70,795	=	(83,968)	INCREASE/(DECREASE) IN GENERAL RESERVE		(19,355)		(63,555)

ACTUAL OUTTURN 2022/23	RN BUDGET BUDGET HEADING OUTTURN		DR BUD 2024				
£	£	£		£	£	£	£
			General Reserve:				
428,090		482,605	Balance brought forward 1 April		498,885		479,530
70,795	16,280	(83,968)	Increase/(decrease) in year		(19,355)		(63,555)
498,885		398,637	Balance carried forward 31 March		479,530		415,976
			Devolution Reserve:				
149,855		164,819	Balance brought forward 1 April		156,794		175,288
6,939	(8,025)	18,594	Contribution from Annual Budget		18,494		16,994
156,794		183,413	Balance carried forward 31 March		175,288		192,282
			Acquisitions Reserve:				
50,000		0	Balance brought forward 1 April		0		0
(50,000)		0	Increase/(decrease) in year		0		0
0		0	Balance carried forward 31 March		0		0
			Election Cost Reserve				
0		30,000	Balance brought forward 1 April		30,000		35,000
30,000		5,000	Increase/(decrease) in year		5,000		5,000
30,000		35,000	Balance carried forward 31 March		35,000		40,000
685,679		617,050	TOTAL RESERVES AT 31 MARCH		689,818		648,258
							_

ACTUAL OUTTURN 2022/23	BU	ROVED DGET 23/24	COUNCIL TAX	FORE OUT 2023	-		AFT GET 4/25
£455,209		£468,295	Precept		£468,295		£487,735
5,478.50		5,636.00	Taxbase (Band D properties)		5,636.00		5,811.91
£83.09		£83.09	Council Tax (Band D)		£83.09		£83.92
0.00%		0.00%	Increase (%)		0.00%		1.00%



APPROVED MEDIUM TERM FINANCIAL PLAN 2024/25 TO 2028/29

BUDGET HEADING	2024/25	2025/26	2026/27	2027/28	2028/29
INCOME	£	£	£	£	£
Council Tax	487,735	507,405	527,835	549,101	571,224
All Other Income	30,642	18,000	16,000	15,000	14,000
TOTAL INCOME	518,377	525,405	543,835	564,101	585,224
EXPENDITURE					
Staff Costs	333,798	318,215	314,270	314,270	314,270
All Other Expenditure	189,440	189,440	189,440	239,440	189,440
Inflation: Staff Costs: 4.0% pa	0	12,730	26,160	40,850	56,820
Inflation: Other Expenditure: Average 4% pa	0	7,580	15,160	28,730	30,310
Contribution to Devolution Reserve	16,994	16,994	16,994	16,994	16,994
Transfer to/(from) Election Reserve	5,000	5,000	5,000	(50,000)	5,000
Allowance for Growth Items (Illustrative)	36,700	40,000	40,000	30,000	30,000
TOTAL EXPENDITURE	581,932	589,959	607,024	620,284	642,834
INCREASE/(DECR) IN GENERAL RESERVE	(63,555)	(64,554)	(63,189)	(56,183)	(57,610)

RESERVES:	2024/25		2025/26	2026/27	2027/28	2028/29
	£		£	£	£	£
General Reserve:						
Balance brought forward 1 April	479,530		415,976	351,422	288,233	232,050
Increase/(decrease) in year	(63,555)		(64,554)	(63,189)	(56,183)	(57,610)
Balance carried forward 31 March	415,976		351,422	288,233	232,050	174,440
Target General Reserve: 35/30% of Expenditure			184,800	163,500	187,000	177,300
Devolution Reserve:						
Balance brought forward 1 April	175,288		192,282	209,276	226,270	243,264
Contribution from Annual Budget	16,994		16,994	16,994	16,994	16,994
Balance carried forward 31 March	192,282		209,276	226,270	243,264	260,258
Election Cost Reserve:						
Balance brought forward 1 April	35,000		40,000	45,000	50,000	0
Contribution from Annual Budget	5,000		5,000	5,000	(50,000)	5,000
Balance carried forward 31 March	40,000	L	45,000	50,000	0	5,000
TOTAL RESERVES AT 31 MARCH	648,258	F	605,698	564,503	475,314	439,698

COUNCIL TAX:	2024/25	2025/26	2026/27	2027/28	2028/29
Precept	£487,735	£507,405	£527,835	£549,101	£571,224
Taxbase (Band D properties)	5,811.91	5,870.03	5,928.73	5,988.02	6,047.90
Council Tax (2023/24 £83.09)	£83.92	£86.44	£89.03	£91.70	£94.45
Increase (%)	1.00% 43	3.00%	3.00%	3.0%	3.00%

	Penrith APPROVED MI SER		th Town Council B MEDIUM TERM FINANCIAL PLAN SERVICE DEVELOPMENTS (GROWTH ITEMS)	Council NANCIAL PLAN ENTS			
REF	PROPOSAL	2024/25	2025/26	2026/27	2027/28	2028/29	TOTAL
		3	3	ч	4	ч	4
44	Allowance for New Growth in Future Years (Illustrative)	36,700	40,000	40,000	30,000	30,000	176,700
	TOTAL GROWTH ITEMS	36,700	40,000	40,000	30,000	30,000	176,700



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RESERVES POLICY

PURPOSE

The Town Council maintains two types of reserves, for differing reasons:

- a General Reserve (the General Fund working balance), which provides working capital and a buffer against financial risks; and
- earmarked reserves to meet known, planned or predicted spending requirements which have been identified specifically.

The Council acknowledges that there is a balance to be struck between holding excessive reserves raised from public monies and retaining a prudent level of funds. It will therefore take advice from its Responsible Finance Officer on the adequacy and appropriateness of its reserves, primarily when setting its revenue budget.

1. GENERAL RESERVE

This reserve represents the balance on the Council's revenue account, i.e. the account which records all its financial transactions. Unless allocated for a specific purpose, revenue budget underspending and windfalls are added to the working balance, while overspendings are taken from the balance.

The balance provides working capital to assist the Council's cash flow, acts as a buffer against unexpected events or expenditure and provides funds for opportunities to be pursued. The optimum level for the working balance is determined by an assessment of the Council's potential exposure to financial risks, together with a judgement of the extent to which earmarked reserves can support its cash flow on a temporary basis.

The medium-term target for the reserve is to accumulate a balance equivalent to 35% of net revenue expenditure by 31 March 2025 reducing to 30% of expenditure from 01 April 2026 onwards. This is to be achieved by regular annual contributions from the revenue account, where necessary. The level of contributions will be determined annually, taking account of the impact on council taxpayers and the availability of earmarked reserves.

2. EARMARKED RESERVES

Other than any funds governed by legal conditions, the earmarking of reserves is at the discretion of the Council and monies can be moved from one to another if required. Reserves do not generally accrue interest on the investment of their funds.

In order to avoid future over-commitment, the day to day operational costs of running the Council are to be met from the revenue budget and reserves shall not be used to fund recurring expenditure.

- **Devolution Reserve**: This reserve is credited with the difference (while positive) between the council tax income equivalent to the special expenses previously levied in Penrith and the net cost of the assets transferred from Eden DC. The reserve will provide a cushion against the full cost of those assets being higher than expected, renovation and/or improvements.
- **Elections Reserve** (proposed): This reserve supports the costs in the future of Parish Council Elections and any one off by election costs and recharges. An allocation of £30,000 met from underspends in the 2022-23 financial year, and thereafter a contribution of £5,000 per annum over the full term of the MTFP.

3. ESTABLISHMENT AND USE OF RESERVES

The Annex to this policy provides further details of the Council's current reserves with a target range for each one.

The establishment or closing of an earmarked reserve requires a formal decision of Council. Similarly, the approval of Council is required for all contributions and transfers to reserves, and all use of reserves to fund expenditure.

Review

This policy will be subject to annual review.

LAST REVIEW: January 2023

Review: ANNUAL

CURRENT RESERVES

Reserve	Purpose	Target level
General Reserves		
General Reserve (General Fund Working Balance)	 Provision of working capital. Buffer against uneven cash flows, inflationary pressures, sharp budgetary changes, unexpected events or emergencies. Ability to pursue opportunities when identified. 	 Assessed primarily on the basis of financial risks to the Council. Medium-term target to be 35% of net revenue expenditure at 31 March 2025 and 30% thereafter. Minimum level: £150,000 Range: £150,000 to £300,000
Earmarked Reserves		
Devolution Reserve	 Accumulation of funds in the early years of devolved asset transfers from Eden DC when grant income from that council is available. Cushion against the longer-term full costs of devolved assets being higher than expected, renovation and/or improvements. 	 Based on the allocation of the difference (while positive) between the income equivalent to the special expenses previously levied in Penrith via council tax and the net cost of devolved assets transferred from Eden DC Typical Range: £50,000 to £260,000
Elections Reserve (proposed)	To meet the costs of Parish Council Elections in 2027 and any one off by elections and general election recharges.	 £30,000 met from underspends in 2022- 23 financial year. A contribution of £5,000 per annum over the full term of the Medium Term Financial Plan, 31 March 2028. Range: £30,000 to £60,000

Reserve	Purpose	Target level
Acquisitions Reserve	 To support activities associated with buying, surveying, legal fees, investing and managing land and property. 	Range £nil to £50,000 The reserve has been reallocated in full (£50k)to meet the costs of new posts on the staff establishment. Approved Full Council 23 May 2022.
		The Acquisition Reserve be deleted at 31 March 2023.

DATE OF APPROVAL: January 2023

REVIEW: ANNUAL



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INVESTMENT STRATEGY

PURPOSE

The Town Council invests reserves and surplus funds which are not immediately required to meet expenditure.

This strategy provides a framework for the secure and prudent investment of those monies and adopts the relevant principles of statutory guidance issued under the Local Government Act 2003 and of CIPFA codes of practice.

INVESTMENT OBJECTIVES

The Council invests monies for treasury management purposes.

Its priorities in investing surplus funds are:

- **Security** (protecting the investment from loss);
- Liquidity (ensuring the money is available for expenditure when needed);
 and, providing the above objectives have been met,
- Obtaining the best **Yield**.

Investment opportunities are assessed in terms of these objectives; the Council aims to obtain the best possible return commensurate with proper levels of security and liquidity.

TYPES OF INVESTMENT

The Council will not invest in non-financial assets such as commercial property.

The Council will only place funds in specified investments, as defined by the Secretary of State, which offer high security and high liquidity. These investments are made in the Council's name and are:

- made in sterling;
- have a maturity of no more than one year; and
- with a counterparty which is the UK Government, a local authority or a body of high credit quality.

The Council does not intend to use non-specified investments (ie those which do not meet these criteria) as these are generally considered to be of higher risk and would require specialist advice.

RISK ASSESSMENT

The Council's investments no longer qualify for the Financial Services Compensation Scheme up to £85,000; however, this is considered to be an acceptable limit for investments in organisations of good credit quality. Larger amounts can be invested with organisations of high credit quality.

The Council does not employ external treasury advisors or subscribe to a credit rating agency. It bases its assessment of the risk attaching to potential investments with counterparties on their publicly available information, organisational structure and asset size.

The Council will also have regard to the amount of funds placed with a single institution.

APPROVED COUNTERPARTIES

The following counterparties are approved for the investment of surplus funds by the Council, with a duration of no longer than twelve months:

- HM Government and its agencies
- Local Authorities
- UK Clearing Banks
- Building Societies with an asset base in excess of £1,000 million or smaller societies where there are strategic or local considerations, limited to a principal investment of £85,000 with a single society
- UK FCA regulated qualifying money market funds with an AAA rating (Fitch credit rating).

TREASURY MANAGEMENT RESPONSIBILITIES

All new investments are made in the name of the Penrith Town Council and will be approved by Full Council, having taken advice from the Responsible Financial Officer, who has knowledge and experience of the CIPFA codes of practice.

Any transfer of monies between bank accounts shall be made by any combination of two officers of the Council -the RFO, Services and Contracts Manager, the Town Clerk, the Deputy Town Clerk and in the absence of one, by a designated Councillor preapproved by Full Council. Investment activities are reported to the Finance Committee to be noted.

Members of the Finance Committee are suitably experienced and understand the nature of investment risks. Where necessary, their knowledge will be supplemented by formal or informal training.

ACTIVITIES FOR NEXT 12 MONTHS

The Town Council plans to maintain its investments in the Penrith Building Society. As it receives its full annual precept income early in the financial year, it will have surplus funds for most of the year and these will be invested in the CCLA Public Sector Deposit Fund until needed. As the Council does not have a long history of managing its cash

flow actively, it will adopt a cautious approach to investing surplus monies to ensure that its bank account balance is always sufficient to meet short-term requirements.

REVIEW

This strategy will be subject to annual review in advance of each financial year.

APPROVED: 2019

LAST REVIEW: January 2023

Review: ANNUAL

INTERNITORIAL TRANSPORT

FINANCE COMMITTEE

Date: 15 January 2024

Public Report

Matter: St Andrews War Memorial

Item no: 12

Author: Services and Contracts Manager

Supporting Member: Cllr. Shepherd, Chair of Finance Committee

Purpose of Report:

To consider the budgetary and procurement implications to install a sandstone plinth at the St Andrews War Memorial.

Recommendations:

- i. Approve that the costs to install a sandstone plinth at the St Andrews War Memorial are met from the Devolution Reserve budget.
- ii. Approve that the costs to obtain the necessary consents are met from the Devolution Reserve budget.
- iii. Approve a single source justification for a local stonemason to undertake the works.

Law and Legal Implications

The Town Council resolved from 15 May 2023, until the next relevant Annual Meeting of the Council, that having met the conditions of eligibility as defined in the Localism Act 2011 and SI 965 The Parish Councils (General Power of Competence) (Prescribed Conditions) Order 2012, to adopt the General Power of Competence.

1. Report Details

- 1.1 Full Council, 17 July 2023 considered a proposal to install a sandstone plinth surrounding the base of the St Andrews War Memorial and resolved, Minute PTC23/42:
 - i. the installation of a sandstone plinth at the St Andrews War Memorial be approved.
 - ii. the Services and Contracts Manager develop the scheme including agreeing a design for the plinth, obtaining quotations and investigating and applying for any consents required; and
 - iii. A further report be presented to the Finance Committee setting out the budgetary implications.
- 1.2 Meetings have continued with members of the Royal British Legion and other armed forces personnel and a design for the plinth has been developed which is in keeping with the existing monument and would provide for the installation of a sandstone plinth, constructed in Lazonby sandstone.

- 1.3 Consents are required including an application for listed building consent and a faculty application with the Diocese of Carlisle. These will be progressed following receipt of drawings which will need to be prepared.
- 1.4 The cost of the supply and installation of the new sandstone plinth will be in the region of £2,850 and this report requests approval that the cost of the work is met from the Devolution Reserve. The work would be expected to be undertaken in the summer of 2024.
- 1.5 Given the specialist nature of this work and the significance of the listed war memorial structure it is recommended that a local stone mason company is issued with the work subject to a quotation being received which is within the approved budget. A local company has previously undertaken work on behalf of the Council at the War Memorial and the company specialises in stonemasonry and historic property restoration, and as such it is recommended that in accordance with the Council's Procurement Policy a Single Source Justification is approved.

2. Options Analysis including risk assessment

a) Risk

Not having the required consents in place.

Not having the budget approved.

Workmanship not in keeping with the significance of the structure.

b) Consequence

Breach of regulations in respect of development associated with a listed structure and development on church land.

Not having an approved budget would result in poor financial planning.

Reputational damage and detriment to the War Memorial structure.

c) Controls Required

Ensure that listed building consent and faculty consent from the Diocese is in place prior to the issuing of an official order.

Approve a budget for the cost of the works which in this case would be met from the Devolution Reserve.

Approve a single source justification so that the council can proceed with a Penrith based company that specialised in stonemasonry and historic property restoration.

3. Financial and Resource Implications

The cost for the application of consents including preparation of drawings, listed building consent and the consent required from the Carlisle Diocese will be in the region of £1,500.

The cost for the installation of a sandstone plinth based on outline quotations will cost in the region of £2,850.

This report requests that the costs of the scheme are met from the Devolution Reserve budget.

4. Equalities Implications

There are no equalities implications associated with this report.

5. Climate Change and Environmental Implications

There are no climate and environmental implications associated with this report.

Appendices

None

Background Papers

Full Council, 17 July 2023, Minute PTC23/42